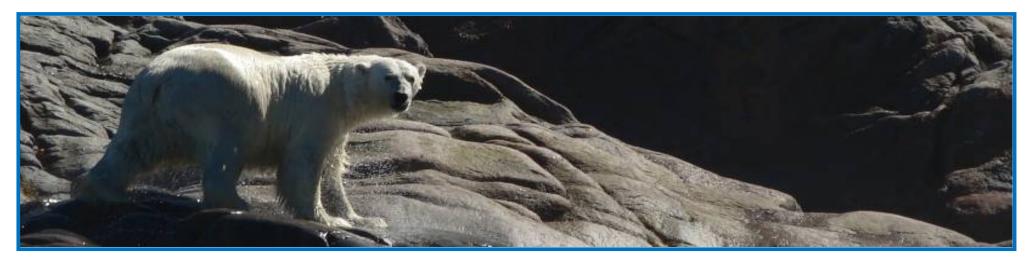
# The co-management decision-making process in Canada as a Best Management Practice

An overview of management processes & legal context for wildlife management in the Canadian North

Presentation to the Polar Bear Range States Meeting of the Parties February 2-4, 2018 Fairbanks, Alaska



### Context: overview of roles

#### Canadian Federal Government Role

- National coordination, where required.
- Habitat protection (e.g., national parks, marine protected areas, national wildlife areas).
- Lead on international coordination:
  - 1973 Agreement on the Conservation of Polar Bears
  - Bilateral agreements for shared populations (US & GL)
- Export control (Convention on International Trade in Endangered Species of Wild Fauna and Flora).
- Species At Risk Act Management Plan.
- Involvement in, & support for, research and monitoring.
- Participate in Polar Bear Administrative and Technical Committees



### Context: overview of roles

#### Canadian Provinces and Territories Role

- Primary management responsibility for polar bears:
  - Harvest management
  - Human-bear conflicts
  - Habitat protection
  - Research & Monitoring
- Wildlife Management Board role is fundamental to decisionmaking within a Land Claims Agreement context.
- In P/T with Land Claims Agreements, Land Claims Organizations play an instrumental role in administering the Land Claims Agreements, including for wildlife management.
- Participate in Polar Bear Administrative and Technical Committees





### The Co-Management Process for Decision-Making

- Land Claims Agreement (LCA) Context
  - LCA are treaties negotiated between the Federal Government (the "Crown") and Indigenous peoples, including Inuit & Cree.
  - They guarantee certain rights:
    - Meaningful involvement in wildlife management
    - the right to hunt, fish, and trap
    - in accordance with the Principles of Conservation
  - Protected under the Canadian Constitution and have the force of statutory law.
  - Supersede any past, present, or future legislation.

### Four Inuit regions of Canada



Ontario Coastal Cree Nations also have harvesting rights under Treaty 9 (a historic treaty; ★)

Quebec Cree have similar rights as Inuit under the Eeyou Marine Region Land Claims Agreement (★)

### Comprehensive Land Claims Agreements

- Inuvialuit
  - Inuvialuit Final Agreement (1984)
- Nunavut
  - Nunavut Land Claims Agreement (1993)
- Nunavik & Quebec (Inuit and Cree)
  - James Bay & Northern Quebec Agreement (1975)
  - Nunavik Inuit Land Claims Agreement (2008)
  - Eeyou Marine Region Land Claims Agreement (2011)
- Nunatsiavut
  - Labrador Inuit Land Claims Agreement (2005)

### Inuit & Cree LCA: Co-management Boards

- Inuvialuit Final Agreement (1984)
  - Wildlife Management Advisory Council (NT)
  - Wildlife Management Advisory Council (NS)
- Nunavut Land Claims Agreement (1993)
  - Nunavut Wildlife Management Board
- James Bay & Northern Quebec Agreement (1975)
  - Hunting Fishing Trapping Coordinating Committee (HFTCC)
- Nunavik Inuit Land Claims Agreement (2008)
  - Nunavik Marine Region Wildlife Board
- Eeyou Marine Region Land Claims Agreements (2011)
  - Eeyou Marine Region Wildlife Board
- Labrador Inuit Land Claims Agreement (2005)
  - Torngat Wildlife & Plants Co-management Board (TWPCB)

### Co-Management Board: structure

- Equal Representation:
  - Government Appointees
    - Federal, Provincial, and / or Territorial
  - Land Claims Organization Appointees
    - Makivik Corporation, Nunavut Tunngavik Inc., Inuvialuit Game Council, Nunatsiavut Government
- Board Appointees nominate a Chair (in most cases)
  - Appointed by appropriate Minister





# Co-Management Boards: Step 1 – Process Triggers

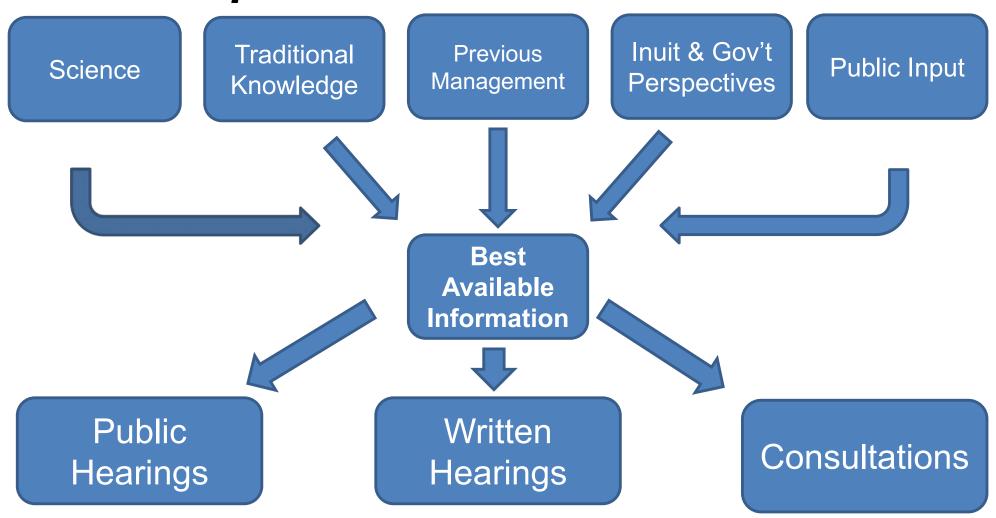
Request for a review: From local hunters, government, etc.



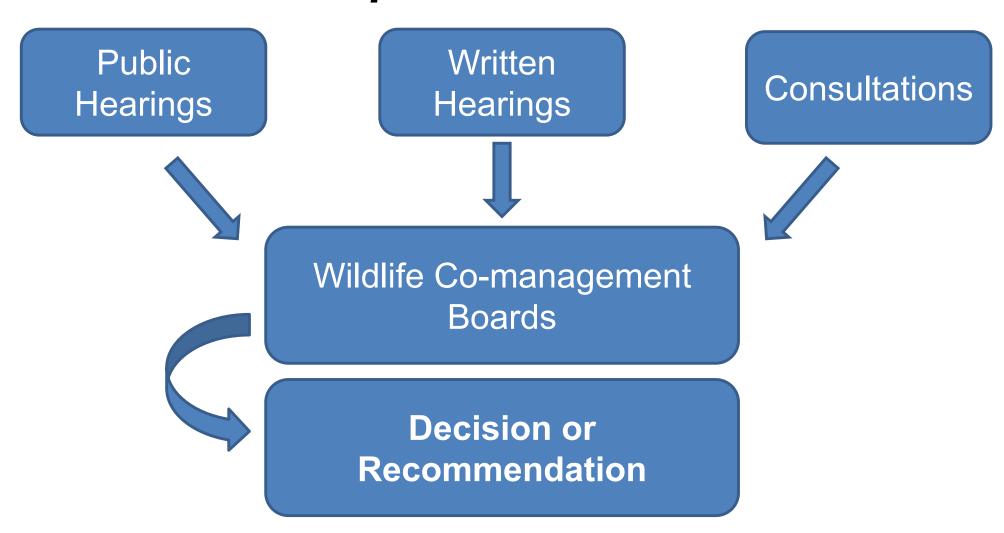


Wildlife Co-management Boards

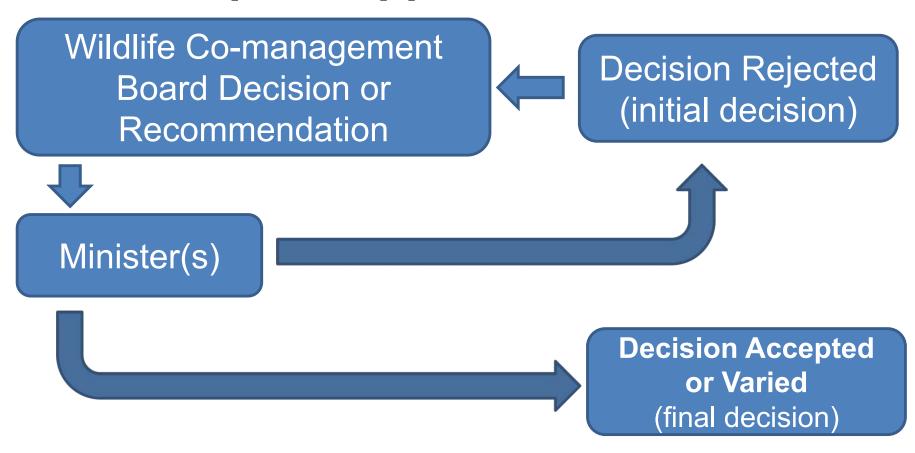
### Co-Management Boards: Step 2 – Information Collection



## Co-Management Boards: Step 3 – Decisions



# Co-Management Boards: Step 4 – Approval Process



### Co-Management Boards: Subtle Differences between Boards

- Some differences in process between co-management boards:
  - Differences in approval processes
  - Some boards give recommendations only
  - In some cases Minister does not have to go back to the board if decision is rejected.
- In all cases, Minister(s) has (have) the ultimate authority.
   The responsible Minister(s) may be from federal, territorial or Inuit governments.



### Co-management Process: Take-Home Message

- Wildlife Co-management Boards are quasijudicial bodies that receive their mandates from LCA.
- Equal representation from Government & Inuit.
- Make decisions based on best available information:
  - Science, Traditional Knowledge, public input





### Co-management Process: Take-Home Message

 All polar bear management decisions flow through wildlife co-management boards.

 Vital link between Indigenous hunters, scientific research, Traditional Knowledge, Government & management bodies.

 Allows for objective consideration & prudent decision-making for polar bear management.

### Best Management Practices of the comanagement decision-making process

- All relevant and implicated parties are engaged.
- Decision-making is transparent and inclusive.
- Co-management Boards react to new information established under an adaptive management framework.
- Multiple data sources (science & TK) and viewpoints are considered:
  - Leads to better decisions based upon multiple-sources of information.
  - Community/hunter engagement at early stages of decision-making tends to create broad acceptance of resultant management actions.

### Co-management Process: *The Future*

- Harmonization of decision-making by multiple co-management boards for shared polar bear management units.
- Improved communication between comanagement boards, Indigenous peoples & the public.



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